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9 IN THE UNITED STATES DISTRICT COURT
10 FOR THE NORTHERN DISTRICT OF CALIFORNIA
11

12 **NETCHOICE,**

13 Plaintiff,

14 v.
15

16 **ROB BONTA, in his official capacity as
Attorney General of California,**

17 Defendant.
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5:24-cv-07885-EJD

**DECLARATION OF SERGE EGELMAN,
PH.D., IN SUPPORT OF DEFENDANT'S
OPPOSITION TO PLAINTIFF'S
MOTION FOR PRELIMINARY
INJUNCTION**

Date: December 17, 2024
Time: 9 a.m.
Courtroom: 4, 5th Floor
Judge: Honorable Edward J. Davila
Trial Date: None Set
Action Filed: November 12, 2024

DECLARATION OF SERGE EGELMAN, PH.D.

I, Serge Egelman, Ph.D., declare and state as follows:

1. I submit this declaration in support of Defendant's Opposition to Plaintiff's Motion for Preliminary Injunction.

BACKGROUND & QUALIFICATIONS

2. I am the Research Director of the Usable Security & Privacy Group at the International Computer Science Institute (ICSI), which is a non-profit research institute affiliated with the University of California, Berkeley. I also hold a position as a research scientist within the Electrical Engineering and Computer Sciences (EECS) Department at the University of California, Berkeley. I received my Ph.D. from Carnegie Mellon University's School of Computer Science. My research has been cited over 13,000 times, and my h-index—the most common metric for scientific impact¹—is over 50.²

3. I have been performing research into online privacy for over twenty years. My research focuses on the interplay of online privacy, computer security, and human factors. In short, I study: consumer privacy and security decision making; consumer privacy preferences; privacy and security expectations; and how those expectations comport with reality (e.g., by performing technical analyses of online services and other software to examine privacy and security practices). This research involves both technical knowledge to build tools for use in measurement studies (e.g., observational studies of how user data is collected and shared in practice), as well as a deep understanding of how to apply social science methodologies (e.g., human subjects research, surveys, interviews, randomized controlled trials, etc.). I have served as an invited expert for several web standards efforts that pertained to privacy and security, and have received over a dozen awards from the research community (including: privacy research awards from two European data protection authorities, AEPD in Spain and CNIL in France; the USENIX

¹ J.E. Hirsch, An index to quantify an individual's scientific research output, Proc. Natl. Acad. Sci. U.S.A. 102 (46) 16569-16572, <https://doi.org/10.1073/pnas.0507655102> (2005).

² <https://scholar.google.com/citations?user=WN9t4n0AAAAJ&hl=en>.

1 Security Symposium Distinguished Paper Award, from one of the top academic computer
 2 security conferences; the Caspar Bowden Award for Outstanding Research in Privacy Enhancing
 3 Technologies; and seven paper awards from the ACM Special Interest Group on Computer-
 4 Human Interaction [SIGCHI], the top human-computer interaction conference). I have also been
 5 repeatedly invited to speak at the FTC’s annual “PrivacyCon” event based on my laboratory’s
 6 research.

7 4. Over the past decade, my laboratory has been studying the mobile application
 8 (“app”) ecosystem, which has included building tools to detect when personal information is
 9 accessed by mobile apps and the third parties with whom they share it. We have used these tools
 10 in peer-reviewed published research studies about consumer privacy, including examining mobile
 11 apps’ compliance with various privacy regulations and platform policies.

12 5. One research study performed by my laboratory demonstrated that a majority of
 13 child-directed Android apps appeared to be violating the federal Children’s Online Privacy
 14 Protection Act of 1998 (“COPPA”) in various ways,³ which led to major policy shifts by both
 15 Google and Apple, makers of the two leading mobile platforms. I have since been invited to give
 16 keynotes at several international conferences on child development and technology as an expert
 17 on online privacy as it pertains to children. I have also testified before the U.S. Senate on how
 18 COPPA can be improved to match the realities of modern technology, and have been asked to
 19 provide feedback on draft legislation from members of both houses of Congress.

20 6. My *curriculum vitae*, which sets forth my experience and credentials more fully, is
 21 attached as Exhibit A.

22 7. I have testified as an expert in the following cases:

- 23 • *Garner v. Amazon.com, Inc.*, No. 2:21-cv-00750 (W.D. Wa.)
- 24 • *Lopez et al. v. Apple, Inc.*, No. 4:19-cv-04577-JSW (N.D. Cal.)

25 ³ Irwin Reyes, Primal Wijesekera, Joel Reardon, Amit Elazari Bar On, Abbas
 26 Razaghpanah, Narseo Vallina-Rodriguez, and Serge Egelman. “*Won’t Somebody Think of the*
 27 *Children?*” *Examining COPPA Compliance at Scale*. Proceedings on Privacy Enhancing
 28 Technologies (PoPETS), 2018(3):63–83.

- *Martinez et al. v. D2C, LLC d/b/a UNIVISION NOW*, No. 1:23-cv-21394-RNS (S.D. Fla.).
- *Bloom v. Zuffa LLC*, No. 2:22-cv-00412-RFB-BNW (D. Nev.)
- *Clark, et. al. v. Yodlee, Inc.*, No: 3:20-cv-05991-SK (N.D. Cal.).
- *Czarnionka v. The Epoch Times Association, Inc.*, No. 1:22-cv-6348 (S.D.N.Y.)
- *Frasco v. Flo Health, et al.*, No. 3:21-cv-00757 (N.D. Cal.).
- *Hart v. TWC Prod. & Tech. LLC*, No. 20-cv-03842-JST (N.D. Cal.)
- *In re Vizio, Inc., Consumer Privacy Litig.*, No. 8:16-ml-02693-JLS-KES (C.D. Cal.)
- *In re LinkedIn User Privacy Litigation*, No. 5:12-cv-03088 EJD (N.D. Cal.)
- *In re Netflix Privacy Litigation*, Case No.: 5:11-cv-00379 EJD (N.D. Cal.)
- *District of Columbia v. Town Sports International, LLC*, No. 2020 CA 003691 B (D.C. Sup. Ct. 2020)

8. I am being compensated in the above-entitled case at an hourly rate of \$400/hour for preparing this declaration. My compensation is not in any way dependent on the outcome of this or any related proceeding.

9. The opinions in this declaration are my expert opinions, which are based on my education and training, my peer-reviewed published research and the research of others, my knowledge of relevant technologies (including my reading of public technical documents offered by NetChoice’s members about their capabilities), as well as my reading of the legislation.

10. Portions of this declaration are taken from a declaration I authored for the California Attorney General’s Office in another matter, *NetChoice v. Bonta* (N.D. Cal., Case No. 5:22-cv-08861-BLF). I include those portions here in case they aid the Court in understanding how social media sites and applications are designed to increase engagement by minors and adults.

11. If called to testify, I could and would testify competently to the truth of the matters discussed in this declaration.

OPINIONS

12. I have reviewed SB 976, California’s Protecting Our Kids from Social Media Addiction Act (“the Act”).

13. I understand that SB 976 includes several features aimed at curbing excessive use of social media among children and adolescents, including by, among other things, (1) prohibiting Internet-based services or applications that provide user-generated content from providing addictive content feeds to minors absent verifiable consent; (2) prohibiting such services or

1 applications from sending “push notifications”⁴ to minor users during the school day and between
 2 the hours of 12 a.m. to 6 a.m. absent verifiable parental consent; and (3) requiring that such
 3 service or applications adhere to certain default settings (including requiring that the default feed
 4 provided to a child not be selected or prioritized for display based on information provided by the
 5 user or associated with the user’s device, other than the user’s age or status as a minor).

6 14. In my expert opinion, there is widespread use by social media companies and other
 7 online service providers of algorithmic content curation designed to encourage children to spend
 8 more time or money engaging with online services or otherwise acting against their best interests.
 9 The Act’s provisions aimed at limiting minors’ excessive use of social media are reasonable and
 10 technically feasible to adopt.

11 **I. DRIVING ONLINE USER ENGAGEMENT**

12 15. In this section I provide background on how online services are monetized through
 13 the collection of users’ personal information, how this incentivizes “engagement,” and how
 14 algorithms are used to engage users and/or manipulate them into acting against their interests.

15 **A. Collection and Use of Personal Information Online**

16 16. The “free” Internet is subsidized through the collection of users’ personal
 17 information for both advertising and analytics purposes. In the case of advertising, this means
 18 showing Internet users ads that are specifically tailored to their inferred interests. In the case of
 19 analytics, this means observing how users interact with the service in order to maximize its
 20 profitability (e.g., strategically placing in-app purchase opportunities based on users’ in-app
 21 behaviors, identifying the users most likely to buy expensive items based on their inferred
 22 demographics, manipulating users into spending more time using a service, etc.). In other cases,

23
 24 ⁴ “Push notifications” refer to notification messages that appear on consumers’ devices as
 25 a result of apps attempting to get the user’s attention. They generally appear in the device’s
 26 “notification center,” “status bar,” or other dedicated area of the screen, and are used to encourage
 27 the user to take a specific action when using the notifying app (e.g., reading a new message,
 28 viewing a special offer, etc.).

1 this may mean selling the user data to third parties so that they may perform these activities and
2 other yet-unknown use cases.

3 17. Because so much of the Internet is supported by advertisements, one key metric
4 that online services use is known as “engagement,” which refers to the amount of time that
5 consumers spend using a service or the frequency of interactions that consumers have with that
6 service. That is, the more time consumers spend using a service that displays ads, the more ads
7 that consumers are likely to be shown, and therefore the more revenue that the service can derive
8 by charging advertisers to show those ads. Similarly, the more personal information that
9 consumers share with a service, the more likely those consumers are to see “relevant” ads, and
10 therefore the more likely they are to click those ads.

11 18. Thus, many services collect analytics data to measure engagement and then use
12 this data to optimize and develop features that are likely to lead to greater levels of engagement
13 (i.e., more time spent using the service or more monetizable personal information divulged to the
14 service).⁵ More engagement results in more advertisements being viewed (due to more time
15 spent using the service), resulting in more revenue.

16 19. Advertisements are targeted at users based on inferences about those users’
17 interests. Individual users’ interests are inferred based on data automatically collected from them:
18 the services they use, how they use them, from where they use them, and so forth. In short, online
19 and offline activities are tracked, which allows companies to maintain detailed profiles of
20 individual user behavior, which in turn is used to predict users’ interests, preferences, and even
21 demographics. The collected information may be used to predict a consumer’s religion, health
22 conditions, sexual orientation, or political affiliation; some of this information may be revealed by
23 the device’s location alone (e.g., where they live, who they live with, where they work, etc.), or
24 _____

25 ⁵ Filippo Menczer, “How ‘Engagement’ Makes You Vulnerable to Manipulation and
26 Misinformation on Social Media.” *The Conversation*, September 20, 2021,
27 [https://theconversation.com/how-engagement-makes-you-vulnerable-to-manipulation-and-](https://theconversation.com/how-engagement-makes-you-vulnerable-to-manipulation-and-misinformation-on-social-media-145375)
28 [misinformation-on-social-media-145375](https://theconversation.com/how-engagement-makes-you-vulnerable-to-manipulation-and-misinformation-on-social-media-145375). Accessed: October 22, 2024.

even by just the name of the app that is being used (e.g., revealing sexual orientation, religion, age, or socioeconomic status).

20. For example, Meta, a NetChoice member, uses the personally identifiable information that it collects to build dossiers about users' interests, preferences, activities (both online and offline), location trails, and even social relations. These dossiers are then used to determine which advertisements to show to which users, when an advertiser pays Meta to show its advertisements to their users.⁶ For example, when I accessed the "Ads Manager" interface to go through the steps of posting a targeted advertisement on Facebook (as any advertiser would), I was given the option to target an advertisement based on demographics, interests, and prior observed behaviors (Figures 1–3).

Advantage+ audience ➦

Our ad technology automatically finds your audience. If you share an audience suggestion, we'll prioritize audiences matching this profile before searching more widely. [Learn more](#)

Custom audiences ⓘ Create new ▼

🔍 Search existing audiences

Age ⓘ
18 - 65+

Gender ⓘ
All genders

Detailed targeting
Include people who match ⓘ

🔍 Add demographics, interests or behaviors Browse

▼ **Demographics** ⓘ

- ▶ Education
- ▶ Financial
- ▶ Life events
- ▶ Parents
- ▶ Relationship
- ▶ Work

Figure 1: Facebook Ads Manager showing demographic targeting criteria.
Source: <https://adsmanager.facebook.com/>.

⁶ Meta. "Audience Ad Targeting." *Meta Ads*, <https://www.facebook.com/business/ads/ad-targeting>. Accessed: October 22, 2024.

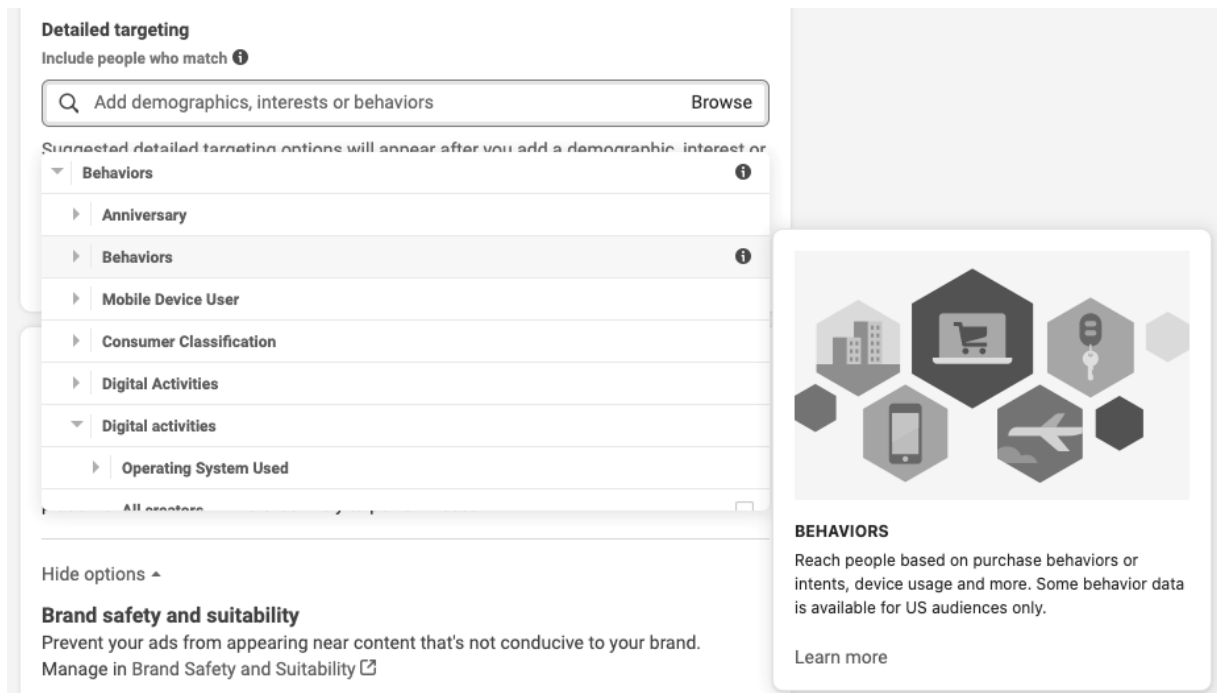


Figure 2: Facebook Ads Manager showing behavioral targeting criteria.

Source: <https://adsmanager.facebook.com/>.

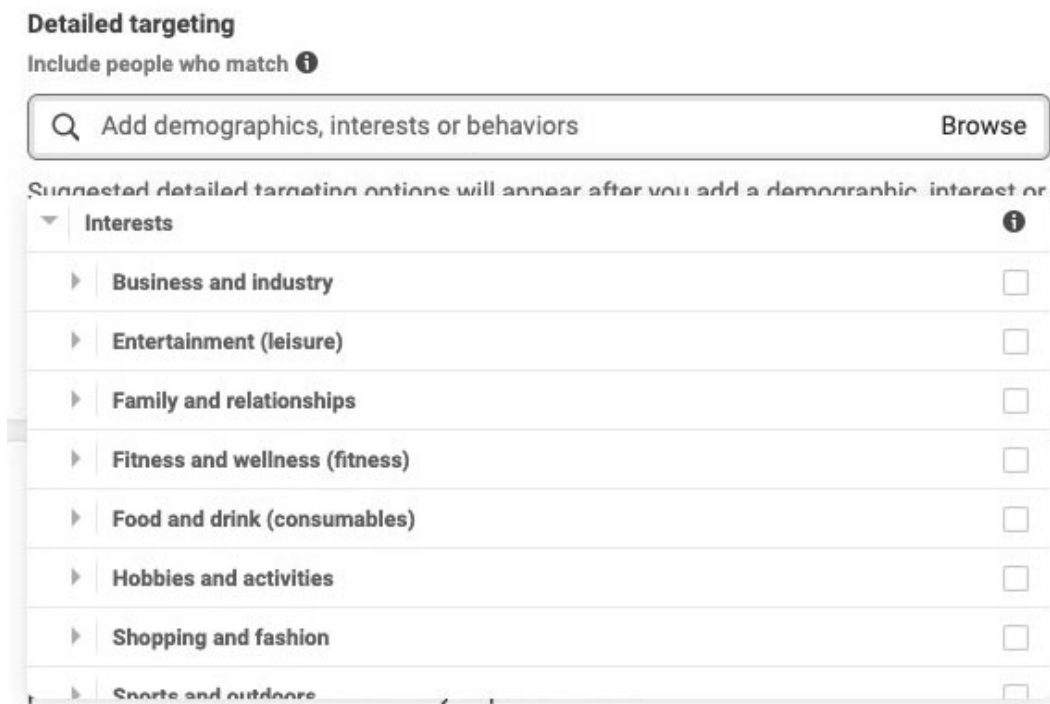


Figure 3: Facebook Ads Manager showing interest-based targeting criteria.

Source: <https://adsmanager.facebook.com/>.

21. Specifically, expanding these options shows very fine-grained ad targeting criteria that Meta’s advertisers can use to target ads at specific Facebook users.⁷ While some of these data points are based on information that Facebook users have posted to Facebook, many others are based on information gleaned from third parties or from metadata gleaned from users’ usage behaviors. These fine-grained ad-targeting criteria include sensitive personal information such as:

a. Demographics

- i. Age
- ii. Gender
- iii. Geographic location
- iv. Education level
- v. Field of study (e.g., major)
- vi. School
- vii. When someone went to college
- viii. Income
- ix. Life events (e.g., anniversary, travel, birthday, new job, new relationship, recent engagement, newlyweds, recently moved, etc.)
- x. Parental status (including ages of children)
- xi. Relationship status
- xii. Employer
- xiii. Field of employment
- xiv. Job title

b. Interests

- i. Specific businesses and industries
- ii. Entertainment interests (e.g., games played, movies and television watched, music interests, reading preferences, etc.)

⁷ Meta. “Facebook Ads Manager.” <https://adsmanager.facebook.com/>. Accessed: October 22, 2024.

- iii. Family interests (e.g., parenting, marriage, etc.)
- iv. Fitness interests (e.g., bodybuilding, exercise preferences, yoga, etc.)
- v. Food and drink preferences (including restaurant preferences)
- vi. Hobbies (e.g., arts and music, current events, politics, home and garden, pets, travel, vehicles, etc.)
- vii. Shopping and fashion
- viii. Sports and outdoors
- ix. Technology

c. Behaviors

- i. Recent purchases
- ii. Device usage/ownership
- iii. Specific software used
- iv. Online activities
- v. Travel history
- vi. Transit behaviors (e.g., commuters, users of public transit, etc.)

22. Online services are able to offer advertisers such fine-grained ad targeting options due to the breadth of the data they collect from individual Internet users. For example, when people create Facebook profiles and use Facebook, they share a wealth of personal information with Meta: their names, addresses, contact information, gender, preferences (e.g., via use of the “like” button and membership in affinity groups), relationship information, birthdates, and many other types of information. To quote Mark Zuckerberg on peoples’ willingness to provide Facebook sensitive information unquestioningly, “[p]eople just submitted it. I don’t know why. They ‘trust me.’”⁸

23. Tracking of users’ online behaviors is made possible by “persistent identifiers.”

⁸ Laura Raphael. “Mark Zuckerberg Called People Who Handed Over Their Data ‘Dumb F****.’” *Esquire*, March 19, 2018, <https://www.esquire.com/uk/latest-news/a19490586/mark-zuckerberg-called-people-who-handed-over-their-data-dumb-f/>. Accessed: October 22, 2024.

1 An identifier is any piece of information that allows an individual—or device—to be uniquely
 2 identified. “Persistent” identifiers are identifiers that tend to not change over time.⁹ For example,
 3 motor vehicles have persistent identifiers in the form of license plates: a license plate uniquely
 4 identifies a vehicle, and vehicles tend to have the same license plates over time. If someone
 5 records all the license plates at a particular place over time, they can determine how many times
 6 in that period any individual vehicle was there (and thus infer their operators’ activities).
 7 Similarly, if license plates are recorded at many different locations and that data is combined, one
 8 could reconstruct the movements of individual vehicles. Thus, combining a persistent identifier
 9 with information about where that identifier was observed (e.g., a website or mobile app) allows a
 10 data recipient to reconstruct an individual’s activities. Using this knowledge, one could infer
 11 information about a person’s routines, preferences, demographics, and even relations and social
 12 connections by tracking their persistent identifier. It is for this reason that persistent identifiers,
 13 including ones that identify personal devices—because such devices tend to be used by one
 14 individual—are categorized as personal information under various privacy laws (e.g., the
 15 California Consumer Privacy Act (“CCPA”),¹⁰ COPPA,¹¹ the federal Health Insurance Portability
 16 and Accountability Act (“HIPAA”),¹² the European Union’s General Data Protection Regulation
 17 (“GDPR”),¹³ the Gramm-Leach-Bliley Act (“GLBA”)¹⁴).¹⁵

18 24. While consumers are overwhelmingly opposed to this type of tracking and the
 19 profiling and resale of their information that it supports (one study of U.S. consumers found that

21 ⁹ <https://www.nlm.gov/guides/data-glossary/persistent-unique-identifier>.

22 ¹⁰ Cal. Civ. Code § 1798.140(15).

23 ¹¹ 15 U.S.C § 6501(8)(F).

24 ¹² 45 C.F.R. § 164.514(b)(2)(i).

25 ¹³ GDPR Art. 4 (1).

26 ¹⁴ 16 C.F.R. § 313.3.

27 ¹⁵ See, e.g., [https://www.federalregister.gov/documents/2021/12/09/2021-](https://www.federalregister.gov/documents/2021/12/09/2021-25736/standards-for-safeguarding-customer-information)
 28 [25736/standards-for-safeguarding-customer-information](https://www.federalregister.gov/documents/2021/12/09/2021-25736/standards-for-safeguarding-customer-information).

up to 86% do not want ads that are tailored based on their online activities),¹⁶ consumers nonetheless continue to engage with services that appear to conflict with their stated privacy preferences. This is known as the “privacy paradox.” Some stakeholders like to point out this disconnect and use it to disingenuously claim that it means that consumers do not “really” care about privacy. But the published research on the privacy paradox demonstrates that this argument is incorrect, and that there are several rational explanations for the privacy paradox, which include lack of awareness of data collection methods, poor usability, mismatched incentives, and perceived lack of agency.

25. In many cases, consumers simply do not understand when they are making decisions that will impact their privacy. For example, in a series of studies that I co-authored,¹⁷ we presented subjects with different search engine interfaces, including one that annotated search results with privacy information; subjects were instructed to use the search engine to buy items from merchants of their choice. While all subjects expressed strong privacy preferences in a survey administered prior to the study (i.e., subjects were specifically screened for strong privacy preferences, so that we could explicitly test whether interface design impacted their ability to act on those preferences), we observed that without information about privacy practices presented in

¹⁶ J. Turow, J. King, C. J. Hoofnagle, A. Bleakley, and M. Hennessy (2009). “Americans Reject Tailored Advertising and Three Activities That Enable It.” <https://doi.org/10.2139/ssrn.1478214>.

¹⁷ Janice Y. Tsai Serge Egelman, Lorrie Cranor, and Alessandro Acquisti. “The effect of online privacy information on purchasing behavior: An experimental study.” *Information systems research* 22, no. 2 (2011): 254-268; Serge Egelman, Janice Tsai, Lorrie Faith Cranor, and Alessandro Acquisti. “Timing is everything? The effects of timing and placement of online privacy indicators.” In *Proceedings of the SIGCHI Conference on Human Factors in Computing Systems*, pp. 319-328. 2009; Julia Gideon, Lorrie Cranor, Serge Egelman, and Alessandro Acquisti. “Power strips, prophylactics, and privacy, oh my!” In *Proceedings of the Second Symposium on Usable privacy and security*, pp. 133-144. 2006.

1 an easily-accessible manner, subjects made purchases from the cheapest merchants (with the
2 worst privacy practices). Whereas when search results were annotated with privacy ratings,
3 subjects were significantly more likely to make purchases from merchants with more agreeable
4 privacy policies (i.e., better aligned with participants' stated privacy preferences), even paying
5 more money to do so. These and other studies demonstrate that people often act in ways that seem
6 contrary to their stated privacy preferences when they are not fully aware of a business's privacy
7 practices (e.g., due to the well-documented problems with the "notice and consent" framework,
8 i.e., expecting consumers to read and understand privacy policies, which I describe in subsequent
9 sections).

10 26. In other cases, convoluted user interfaces make it difficult for consumers to
11 understand how to make privacy-protective decisions. This poor usability often results in
12 consumers sharing personal information without ever being aware of it. For example, while
13 studies have shown that consumers have concerns about sharing personal information with the
14 wrong audiences on social media, they nonetheless continue to overshare,¹⁸ which has been
15 shown to be the result of difficult-to-use privacy settings interfaces (or mismatches between the
16 design of those interfaces and users' mental models).¹⁹ One early study on the use of Facebook
17 found that while participants expressed strong privacy preferences, they nonetheless shared
18 sensitive information because more than one-in-five did not understand what Facebook's privacy
19 settings did or how to use them, and therefore did not change them from the overly-permissive
20

21 ¹⁸ Maritza Johnson, Serge Egelman, and Steven M. Bellovin. 2012. Facebook and privacy:
22 it's complicated. In Proceedings of the Eighth Symposium on Usable Privacy and Security
23 (SOUPS '12). Association for Computing Machinery, New York, NY, USA, Article 9, 1–15.
24 <https://doi.org/10.1145/2335356.2335369>.

25 ¹⁹ Jennifer King, Airi Lampinen, and Alex Smolen. 2011. Privacy: is there an app for that?
26 In Proceedings of the Seventh Symposium on Usable Privacy and Security (SOUPS '11).
27 Association for Computing Machinery, New York, NY, USA, Article 12, 1–20.
28 <https://doi.org/10.1145/2078827.2078843>.

defaults.²⁰ In a study of file-sharing software, researchers discovered that due to convoluted privacy settings interfaces, many users were inadvertently sharing their entire hard drives.²¹ In a study of tools provided by the advertising industry to opt out of behavioral advertising on websites, the researchers observed:

“Participants found many tools difficult to configure, and tools’ default settings were often minimally protective. Ineffective communication, confusing interfaces, and a lack of feedback led many participants to conclude that a tool was blocking [online behavioral advertising] when they had not properly configured it to do so. Without being familiar with many advertising companies and tracking technologies, it was difficult for participants to use the tools effectively.”²²

27. Incentives are also important when studying privacy tradeoffs. Privacy decisions are not made in a vacuum: that consumers engage with services that violate their privacy preferences is often an indictment of the lack of market choice rather than an indication that consumers are behaving hypocritically. Similarly, privacy is often not the only consideration: if the costs of protecting one’s privacy are unreasonably high (e.g., time invested learning to correctly use privacy settings, monetary costs, abstaining from social life, etc.), many consumers will engage with privacy-violative services because they cannot afford the alternatives. For example, I value my free time, but that I still show up to work does not make me a hypocrite.

²⁰ Alessandro Acquisti and Ralph Gross. “Imagined communities: Awareness, information sharing, and privacy on the Facebook.” In *Privacy Enhancing Technologies: 6th International Workshop*, PET 2006, Cambridge, UK, June 28-30, 2006, Revised Selected Papers 6, pp. 36-58. Springer Berlin Heidelberg, 2006.

²¹ Nathaniel S. Good and Aaron Krekelberg. 2003. “Usability and privacy: a study of Kazaa P2P file-sharing.” In *Proceedings of the SIGCHI Conference on Human Factors in Computing Systems (CHI '03)*. Association for Computing Machinery, New York, NY, USA, 137–144. <https://doi.org/10.1145/642611.642636>.

²² Pedro Leon, Blase Ur, Richard Shay, Yang Wang, Rebecca Balebako, and Lorrie Cranor. “Why Johnny can’t opt out: a usability evaluation of tools to limit online behavioral advertising.” In *Proceedings of the SIGCHI conference on human factors in computing systems*, pp. 589-598. 2012.

28. Similarly, when faced with the choice between protecting their privacy or engaging with their peers online, many younger people will choose the latter, despite the known privacy risks. Many studies have shown that despite the known privacy risks, many young people continue to use social media due to the fear of missing out.²³

29. Finally, many consumers simply do not believe they have agency when it comes to making online privacy decisions: because many believe that their privacy preferences will not be honored no matter the actions that they take, many choose to engage with privacy-violative services to extract benefits, believing that they will end up paying the privacy costs regardless. A 2015 consumer survey concluded the following:

“[A] majority of Americans are resigned to giving up their data—and that is why many appear to be engaging in tradeoffs. Resignation occurs when a person believes an undesirable outcome is inevitable and feels powerless to stop it. Rather than feeling able to make choices, Americans believe it is futile to manage what companies can learn about them. Our study reveals that more than half do not want to lose control over their information but also believe this loss of control has already happened.”²⁴

²³ Vittoria Franchina, Mariek Vanden Abeele, Antonius J. Van Rooij, Gianluca Lo Coco, and Lieven De Marez. “Fear of missing out as a predictor of problematic social media use and phubbing behavior among Flemish adolescents.” *International journal of environmental research and public health* 15, no. 10 (2018): 2319; Dmitri Rozgonjuk, Cornelia Sindermann, Jon D. Elhai, and Christian Montag. “Fear of Missing Out (FoMO) and social media’s impact on daily-life and productivity at work: Do WhatsApp, Facebook, Instagram, and Snapchat Use Disorders mediate that association?” *Addictive Behaviors* 110 (2020): 106487; Ine Beyens, Eline Frison, and Steven Eggermont. “‘I don’t want to miss a thing’: Adolescents’ fear of missing out and its relationship to adolescents’ social needs, Facebook use, and Facebook related stress.” *Computers in Human Behavior* 64 (2016): 1-8.

²⁴ Joseph Turow, Michael Hennessy, and Nora Draper. “The tradeoff fallacy: How marketers are misrepresenting American consumers and opening them up to exploitation.” *Available at SSRN 2820060* (2015).

30. A study specifically on young people and the privacy paradox observed:

“Based on focus group interviews, we considered how young adults’ attitudes about privacy can be reconciled with their online behavior. The “privacy paradox” suggests that young people claim to care about privacy while simultaneously providing a great deal of personal information through social media. Our interviews revealed that young adults do understand and care about the potential risks associated with disclosing information online and engage in at least some privacy-protective behaviors on social media. However, they feel that once information is shared, it is ultimately out of their control. They attribute this to the opaque practices of institutions, the technological affordances of social media, and the concept of networked privacy, which acknowledges that individuals exist in social contexts where others can and do violate their privacy.”²⁵

31. Similarly, users continue to use apps that they find “creepy” due to a sense of learned helplessness: they do not believe that they have the power to control who receives their personal information when they participate in the digital economy.²⁶ Sometimes, online services are specifically designed to manipulate users into continuing to use them through the use of specially designed algorithms.

B. Algorithms

32. An algorithm is simply a sequence of operations: there is often an input, calculations are performed on that input, and then the results of those calculations are provided as output. Within the context of online services, algorithms are used for everything from recommending content to users to inferring a user’s preferences and traits for purposes such as targeted advertising. There is no such thing as a “neutral” algorithm: algorithms are designed for specific purposes. One algorithm might be designed to show ads that maximize ad revenue, whereas another might be designed to optimize engagement through content recommendations;

²⁵ Eszter Hargittai, and Alice Marwick. ““What can I really do?” Explaining the privacy paradox with online apathy.” *International journal of communication* 10 (2016): 21.

²⁶ Irina Shklovski, Scott D. Mainwaring, Halla Hrund Skúladóttir, and Höskuldur Borgthorsson. 2014. Leakiness and creepiness in app space: perceptions of privacy and mobile app use. In *Proceedings of the SIGCHI Conference on Human Factors in Computing Systems (CHI '14)*. Association for Computing Machinery, New York, NY, USA, 2347–2356.

<https://doi.org/10.1145/2556288.2557421>.

1 other algorithms might be used for more mundane tasks, such as sorting items chronologically or
 2 alphabetically. That is, the logic used to display content to users will always rely on an algorithm,
 3 even if that algorithm is as simple as displaying items chronologically. Though in practice, the
 4 algorithms used by social media companies are generally much more complex, because they are
 5 designed to drive engagement. For example, in determining the tweets that appear in a user’s feed
 6 (of the hundreds of millions sent per day), X, the social media service formerly known as Twitter,
 7 weighs factors such as the number of likes, retweets, social relations, recency, perceived topic
 8 relevance, and use of embedded media, among other factors.²⁷

9 33. While some algorithms might make objective decisions (e.g., correctly sorting a
 10 list of items by date), others are subjective and therefore less straightforward to audit for
 11 correctness (e.g., recommending content and choosing advertisements to display).²⁸ Algorithms
 12 are increasingly being used to make decisions about individuals that can have profound
 13 consequences, such as extending credit, housing, insurance, employment, or school admissions;
 14 in many cases there is little transparency or recourse surrounding these decisions, as they are
 15 made automatically and opaquely, and may also use incorrect or biased data.²⁹ Most adults do not
 16 understand if, when, and how these decisions are being made, children less so.

17 34. One class of algorithms, known as “recommender systems,” are specifically
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 19

20 ²⁷ Josiah Hughes, “How the Twitter Algorithm Works [2023 Guide].” Hootsuite,
 21 December 14, 2022. <https://blog.hootsuite.com/twitter-algorithm/>.

22 ²⁸ Zeynep Tufekci, “Algorithmic Harms beyond Facebook and Google: Emergent
 23 Challenges of Computational Agency,” Colorado Technology Law Journal 13, no. 2 (2015): 203-
 24 218.

25 ²⁹ Danielle Keats Citron and Pasquale, Frank A., “The Scored Society: Due Process for
 26 Automated Predictions” (2014). Washington Law Review, Vol. 89, 2014, p. 1-, U of Maryland
 27 Legal Studies Research Paper No. 2014-8, Available at SSRN:
 28 <https://ssrn.com/abstract=2376209>.

1 designed to choose what content to show to which users.³⁰ In many cases, these algorithms are
 2 designed to optimize for user engagement: factoring in the content that a user previously engaged
 3 with to determine what new content to show the user to get them to continue engaging with the
 4 service. Obviously, the personal information collected from consumers (described earlier) is of
 5 great utility in determining what content consumers are likely to find engaging.

6 35. Algorithms that are optimized for increasing user engagement can also result in
 7 harm to consumers. For example, there was public outrage when the public learned that Facebook
 8 was using its content recommendation algorithms to intentionally cause emotional distress among
 9 its users. (Facebook researchers found that emotionally charged posts were more likely to lead to
 10 user engagement; Facebook thus has an incentive to use its algorithms to prioritize showing users
 11 posts that are likely to evoke emotional responses.)³¹ Recent research has shown that
 12 misinformation leads to greater levels of engagement for social media platforms: “(i)
 13 misinformation sources evoke more outrage than do trustworthy sources; (ii) outrage facilitates
 14 the sharing of misinformation at least as strongly as sharing of trustworthy news; and (iii) users
 15 are more willing to share outrage-evoking misinformation without reading it first.”³²

16 36. In my own research, I have observed that very few Internet users understand that
 17 their social media feeds are being curated based on complex algorithms designed to optimize for
 18 engagement. Indeed, many consumers erroneously assume that these feeds are chronological.
 19 Children may be even less likely to understand that their content feeds are being algorithmically

21 ³⁰ Konstan JA, Riedl J (2012). “Recommender systems: from algorithms to user
 22 experience” (PDF). *User Modeling and User-Adapted Interaction*. 22 (1–2): 1–23.
 23 doi:10.1007/s11257-011-9112-x. S2CID 8996665.

24 ³¹ Kashmir Hill, “Facebook Manipulated 689,003 Users’ Emotions For Science.” *Forbes*,
 25 June 28, 2014. [https://www.forbes.com/sites/kashmirhill/2014/06/28/facebook-manipulated-](https://www.forbes.com/sites/kashmirhill/2014/06/28/facebook-manipulated-689003-users-emotions-for-science/)
 26 [689003-users-emotions-for-science/](https://www.forbes.com/sites/kashmirhill/2014/06/28/facebook-manipulated-689003-users-emotions-for-science/).

27 ³² Killian L. McLoughlin et al., “Misinformation exploits outrage to spread online.”
 28 *Science* 386,991-996(2024). doi:10.1126/science.adl2829.

1 curated, and that the manner in which they are being curated are designed to manipulate them.

2 C. Other Drivers of Engagement

3 37. In addition to curating content or choosing which ads to display, there are other
4 drivers of engagement that online services regularly use. For example, app notifications may be
5 used to remind the user that they have not used a specific app in a long time or to communicate a
6 personalized promotion. Gamification, through the use of quantifiable rewards, is another way
7 that social media services drive engagement (e.g., enticing users to chase after more “likes” or
8 “followers”). Or, as another example, a video streaming website may automatically play the next
9 recommended video in order to entice the viewer to continue using the service.

10 II. SPECIAL CONCERNS REGARDING CHILDREN’S PRIVACY

11 38. Data monetization is even more concerning when the data comes from children,
12 who are unlikely to understand that this is happening, much less consent to it, but who could
13 potentially face enormous impacts due to future usage of this data. This data may be used for
14 manipulative marketing campaigns, but also may feed biased and unaccountable algorithms that
15 use it to make decisions about a child’s future, not to mention outright malicious uses of the data
16 (e.g., non-custodial parents purchasing location data to geolocate a child).

17 39. In 2016 my research team decided to look at how well mobile apps directed at
18 children appeared to be complying with COPPA, which has been in effect since 2000. We wrote
19 bespoke instrumentation for the Android platform that allows us to run mobile apps and monitor
20 exactly what personal information those apps access and with whom they share it.³³ We also used

21
22 ³³ P. Wijesekera, A. Baokar, A. Hosseini, S. Egelman, D. Wagner, and K. Beznosov.
23 “Android permissions remystified: A field study on contextual integrity.” In *Proceedings of the*
24 *24th USENIX Security Symposium (USENIX Security 15)*, pages 499–514, Washington, D.C.,
25 Aug. 2015. USENIX Association; P. Wijesekera, A. Baokar, L. Tsai, J. Reardon, S. Egelman, D.
26 Wagner, and K. Beznosov. “The feasibility of dynamically granted permissions: aligning mobile
27 privacy with user preferences.” In *Proceedings of the 2017 IEEE Symposium on Security and*

28 (continued...)

1 our instrumentation to determine whether transmissions containing personal information were
2 performed securely and confidentially.

3 40. Starting in late 2016, we began downloading as many free apps in the “Designed
4 for Families” (DFF) program as we could find, which ended up being just under 6,000 apps.³⁴
5 The DFF program is a section of the Play Store, Google’s centralized Android app market, which
6 is exclusively for apps that are directed to children. Mobile app developers must participate in the
7 program when they upload their app and disclose to Google that it is directed at children. As part
8 of the program, they must affirm to Google that their app is in compliance with COPPA. Our goal
9 was to evaluate whether that appeared to be the case in practice.

10 41. Of the child-directed apps that we tested, more than half appeared to be violating
11 COPPA in one way or another: 5% collected location or other contact information and 19%
12 collected personal information without verifiable parental consent and shared it with third parties
13 whose public disclosures indicated they would use them for prohibited purposes (e.g., behavioral
14 advertising); 40% transmitted personal information insecurely. Separately, 39% appeared to be

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16 *Privacy*, Oakland ’17. IEEE Computer Society, 2017; P. Wijesekera, J. Reardon, I. Reyes, L.
17 Tsai, J.-W. Chen, N. Good, D. Wagner, K. Beznosov, and S. Egelman. “Contextualizing privacy
18 decisions for better prediction (and protection).” In *Proceedings of the 2018 CHI Conference on*
19 *Human Factors in Computing Systems*, CHI ’18, pages 1–13, New York, NY, USA, 2018.
20 Association for Computing Machinery; J. Reardon, A. Feal, P. Wijesekera, A. E. B. On, N.
21 Vallina-Rodriguez, and S. Egelman. “50 Ways to Leak Your Data: An Exploration of Apps’
22 Circumvention of the Android Permissions System.” In *Proceedings of the 24th USENIX Security*
23 *Symposium, USENIX Security ’19*, Berkeley, CA, USA, 2019. USENIX Association. We wrote
24 our tools for Google’s Android platform only because it is open source: having the source code
25 for the operating system allowed us to modify it for this purpose; at the time, we didn’t look at
26 Apple’s iOS simply because we didn’t have the source code to add the same level of
27 instrumentation.

28 ³⁴ Reyes *et al.*, *supra* note 3.

1 violating Google’s platform policies (i.e., an example of industry self-regulation) surrounding the
2 collection of persistent identifiers for advertising and analytics purposes.³⁵

3 42. We also examined mobile apps that had been certified by the COPPA Safe Harbor
4 programs, meaning that the app developer claimed to participate in a private FTC-approved
5 compliance-certification program.³⁶ (We found it extraordinarily difficult to identify which
6 mobile apps had actually been certified; none of the programs we contacted were willing to share
7 lists of apps with us, and most of their websites did not provide this information.) Of the 237 apps
8 we found that claimed to be Safe Harbor certified, 64% appeared to violate Google’s policies on
9 transmitting identifiers for advertising/analytics purposes, 33% transmitted personal information
10 to prohibited third parties, and 32% transmitted personal information insecurely. We concluded
11 that the apps that we examined, which claimed to be certified as COPPA-compliant by Safe
12 Harbor programs, were no more likely to protect children’s personal information than apps that
13 had not been certified by these programs.³⁷ (This result is consistent with prior research on
14 adverse selection in industry self-regulatory certification programs.)³⁸

15 43. Thus, based on this research, I have come to the conclusion that voluntary industry
16 self-regulatory children’s privacy programs are ineffective, and do not lead to better outcomes for
17 consumers.³⁹

18 44. Similarly, through this research, I identified several additional gaps in regulation
19 (beyond the inadequacy of the Safe Harbor programs), that I recommended be fixed in my U.S.
20

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22 ³⁵ *Ibid.*

23 ³⁶ 16 C.F.R. § 312.11.

24 ³⁷ *Reyes et al.*, *supra* note 3.

25 ³⁸ Benjamin Edelman. “Adverse selection in online ‘trust’ certifications.” In *Proceedings*
26 *of the 11th International Conference on Electronic Commerce*, pp. 205-212. 2009.

27 ³⁹ Egelman, S., 2023. “Informing Future Privacy Enforcement by Examining 20+ Years of
28 COPPA.” *Harvard Journal of Law & Technology*, 37(3).

Senate testimony.⁴⁰ Particularly relevant here are COPPA’s “internal operations” exemption⁴¹ and “actual knowledge” standard.⁴²

45. Generally, websites and other online services must obtain verifiable parental consent before disclosing children’s personal information to third parties, unless it is to support the service’s internal operations and is not used for any other purpose. However, from a technical standpoint, most internal operations do not strictly require the collection of persistent identifiers that can be used to track children’s activities across different services. In fact, both major platforms provide guidelines on how software developers can perform these activities *without* collecting advertising identifiers or non-resettable device identifiers.⁴³ For example, by definition, “contextual advertising” involves showing consumers ads *without* using data previously collected about them, and therefore no personal information is needed to show contextual ads. To prevent one user from being shown the same ad repeatedly (known as “frequency capping”), a session-based or installation-based identifier should be used, such that the collected data cannot be used to track the user across other services.

46. Nonetheless, in the course of my research, I have noticed that many privacy policies associated with child-directed services use the phrase “internal operations,” when describing the flow of children’s personal information to third parties. In many of these cases,

⁴⁰ U.S. Congress. Hearing of the Subcommittee on Consumer Protection, Product Safety, and Data Security of the Committee on Commerce, Science, and Transportation. Hearing on “Protecting Kids Online: Internet Privacy and Manipulative Marketing.” Testimony of Serge Egelman, 2021. <https://www.commerce.senate.gov/services/files/0DC78E9D-88B2-4D54-8F4A-AE7B4C7D0EF6>.

⁴¹ 15 U.S.C. § 6501(4)(A).

⁴² 15 U.S.C. § 6501(4)(B).

⁴³ Google, “Best Practices for Unique Identifiers.” April 6, 2023. <https://developer.android.com/training/articles/user-data-ids>; Apple, “User Privacy and Data Use.” 2023. <https://developer.apple.com/app-store/user-privacy-and-data-use/>.

1 these third parties are advertisers whose public disclosures indicate that they may use the data for
2 COPPA-prohibited purposes. Thus, I have concluded that for many developers, the phrase
3 “internal operations” appears to be a shibboleth used to justify privacy-invasive practices.

4 47. Secondly, COPPA’s “actual knowledge” standard, by which it must be shown that
5 an individual within these third-party organizations knew that they received data from children
6 under age 13, incentivizes data recipients to simply look the other way if and when they receive
7 children’s personal information, even when those third-party transmissions also include the
8 names of the apps or websites that are transmitting them the data. Many of these data recipients
9 are advertising and/or analytics companies that publicly advertise their abilities to target ads
10 based on inferring the demographics of users of the services sending them data. Furthermore,
11 there are many commercial services that purport to provide the target demographics of a given
12 mobile app or a website, and thus determining whether or not a service is directed at children is
13 readily ascertainable.

14 48. For example, ironSource is a targeted advertising company that we observed
15 receiving personal information from child-directed apps.⁴⁴ Their privacy policy stated they did
16 not knowingly receive personal information from children under 13, a point which was reiterated
17 to my laboratory in a letter from their general counsel.⁴⁵ In my response, I pointed out that all
18 developers wishing to use ironSource’s services must provide a company name at sign-up, and we
19 observed companies with the following names sending them personal information: “Arial &
20 Babies,” “Androbaby,” “Babies Funny World,” “BabyBus Kids Games,” “For Little Kids,”
21 “GameForKids,” and “KidsUnityApps.” From these developer names provided to ironSource, the
22 resulting data was likely coming from children. However, ironSource can deny actual knowledge,
23 so long as no human within the company looks at the data that they are soliciting from developers
24 who use their services.

25 _____
26 ⁴⁴ Reyes *et al.*, *supra* note 3.

27 ⁴⁵ Serge Egelman, “We get letters.” The AppCensus Blog, May 10, 2018.

28 [https://web.archive.org/web/20240415123554/https://blog.appcensus.io/2018/05/10/we-get-letters.](https://web.archive.org/web/20240415123554/https://blog.appcensus.io/2018/05/10/we-get-letters)

49. In addition, dark patterns—the strategic use of user interface designs to manipulate consumers into acting against their interests—are deployed across many commercial websites and other online services, and are often used to encourage consumers to spend additional money or time online, or to give up privacy.⁴⁶ Research shows that these techniques are prevalent in child-directed online services,⁴⁷ and that children are likely to be more susceptible to manipulations than adults.⁴⁸

III. CALIFORNIA’S PROTECTING OUR KIDS FROM SOCIAL MEDIA ADDICTION ACT

50. From my understanding of California’s Protecting Our Kids from Social Media Addiction Act, I believe that the Act’s requirements are technologically feasible and not onerous based on technology that is already in widespread use (including by NetChoice members).

51. The Act’s requirement that content feeds not be based on information “associated with the user or the user’s device”⁴⁹ is feasible to implement, because it involves simply modifying the algorithms that are already being used to curate content. These algorithms already exist and as noted earlier in this report, are often designed to consider personal information stored about the current user to make decisions. My understanding is that the Act would require that for minor users, these algorithms be replaced with ones that do not use information provided by the minor or from the minor’s device. For example, instead of prioritizing the order of social media

⁴⁶ Fagan P. Clicks and tricks: The dark art of online persuasion. *Curr Opin Psychol.* 2024 Aug;58:101844. doi: 10.1016/j.copsyc.2024.101844. Epub 2024 Jul 10. PMID: 39029271.

⁴⁷ J. Radesky, A. Hiniker, C. McLaren, E. Akgun, A. Schaller, H. M. Weeks, S. Campbell, & A. N. Gearhardt (2022). “Prevalence and Characteristics of Manipulative Design in Mobile Applications Used by Children.” *JAMA network open*, 5(6), e2217641. <https://doi.org/10.1001/jamanetworkopen.2022.17641>.

⁴⁸ Dale Kunkel, Brian L. Wilcox, Joanne Cantor, Edward Palmer, Susan Linn, and Peter Dowrick. “Report of the APA task force on advertising and children.” *Washington, DC: American Psychological Association* 30 (2004): 60.

⁴⁹ Cal. Health & Saf. Code §§ 27000.5, 27001.

1 posts shown to a user based on engagement metrics, a social media feed's algorithm could display
2 posts chronologically. This should not be particularly onerous for social media providers to
3 implement; indeed, some social media networks already offer users the choice over how to
4 algorithmically curate their feeds. Bluesky, for example, allows users to choose from many
5 different algorithms, as well as create their own,⁵⁰ and X, the social network formerly known as
6 Twitter, offers users a choice between algorithmic recommendations from across the service or
7 limiting content to followed accounts.⁵¹

8 52. The Act's requirement that push notifications not be shown to children during
9 certain hours is similarly feasible and not onerous to implement.⁵² Any device that supports push
10 notifications also has a system clock and functionality for apps to check the local time without
11 requiring any special permissions. That is, the user's local time is readily available to apps and
12 other online services, and is already routinely collected by online services. When visiting
13 websites, users' web browsers routinely transmit their users' time zones along with various other
14 metadata. Similarly, on mobile devices, mobile apps routinely include the device's local time
15 zone in their regular transmissions to their remote servers (as well as the servers of third parties).
16 Thus, online services already have enough information at their disposal to determine a given
17 user's local time zone; that logic can then be invoked in determining whether or not to display a
18 push notification to a given user.

19 53. I believe that the Act's other requirements that pertain to certain controls and
20 defaults are also technically feasible to implement. For example, many mobile devices and
21 services already offer parental controls, including allowing parents to regulate hours of usage,⁵³
22
23

24
25 ⁵⁰ <https://docs.bsky.app/docs/starter-templates/custom-feeds..>

26 ⁵¹ <https://help.x.com/en/using-x/x-timeline>.

27 ⁵² Cal. Health & Saf. Code § 27002(a)(1).

28 ⁵³ *Id.* § 27002(b)(1).

1 choose the feed algorithm,⁵⁴ the design of the user interface,⁵⁵ prohibit profiling of child users,⁵⁶
 2 and configure basic privacy controls.⁵⁷ For example, Google—another NetChoice member—tells
 3 the developers of child-directed Android apps that they are prohibited from collecting location
 4 data or performing behavioral advertising.⁵⁸

5 54. In many cases, the Act’s requirements appear to overlap with requirements to
 6 which NetChoice’s members are already subject to under COPPA. For example, COPPA requires
 7 that children’s online services “must obtain verifiable parental consent before collecting any
 8 personal information from a child, unless the collection fits into one of the Rule’s exceptions.”⁵⁹
 9 Thus, regulated entities under the Act may look to the FTC’s guidance on how to obtain
 10 “verifiable parental consent” under COPPA.⁶⁰

11 55. I understand that in certain cases, regulated entities under the Act will need to
 12 “reasonably determine” whether or not a user is a minor. This, too, is technically feasible and is a
 13 requirement in other jurisdictions in which NetChoice’s members operate. For example, the
 14 European Parliament has put out guidance on how online services can perform age verification to
 15 comply with the Digital Services Act (DSA) and other EU regulations.⁶¹ Online age verification
 16 need not be done in a manner that compromises users’ privacy, either: CNIL, the French data

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 18 ⁵⁴ *Id.* § 27002(b)(2).

19 ⁵⁵ *Id.* § 27002b)(3).

20 ⁵⁶ *Id.* § 27002(b)(4); COPPA already prohibits the use of a child’s personal information
 21 for profiling (or targeted advertising) purposes.

22 ⁵⁷ *Id.* § 27002(b)(5).

23 ⁵⁸ <https://support.google.com/googleplay/android-developer/answer/9893335?hl=en>

24 ⁵⁹ [https://www.ftc.gov/business-guidance/resources/complying-coppa-frequently-asked-](https://www.ftc.gov/business-guidance/resources/complying-coppa-frequently-asked-questions#I.%20Verifiable%20Parental%20Consent)
 25 [questions#I.%20Verifiable%20Parental%20Consent](https://www.ftc.gov/business-guidance/resources/complying-coppa-frequently-asked-questions#I.%20Verifiable%20Parental%20Consent).

26 ⁶⁰ *Id.*

27 ⁶¹ https://www.europarl.europa.eu/RegData/etudes/ATAG/2023/739350/EPRS_ATA
 28 [\(2023\)739350_EN.pdf](https://www.europarl.europa.eu/RegData/etudes/ATAG/2023/739350/EPRS_ATA(2023)739350_EN.pdf).

1 protection agency, released a report two years ago documenting the different ways that age
2 verification can be performed in a privacy-preserving manner.⁶² Moreover, services need not
3 worry about age verification if they simply adopt privacy-preserving default settings.

4 56. Overall, based on my knowledge and experience, I think that the Act's
5 requirements are both technically feasible and not overly onerous; as I point out, many of
6 NetChoice's members are already required to comply with substantially similar provisions in
7 other jurisdictions.

8 **IV. TOOLS FOR LIMITING COLLECTION & USE OF PERSONAL INFORMATION**

9 57. While some Internet web sites and social media companies impose voluntary
10 online standards that purport to give consumers more control over their privacy, I have come to
11 the conclusion that such voluntary measures are largely futile.

12 58. **Privacy Policies.** Internet users have few tools to control their online privacy.
13 Since the dawn of the Internet age, the primary framework for managing online privacy has been
14 the "notice and consent" framework, whereby online services post privacy policies ("notice") and
15 consumers can choose whether to engage with services based on their understanding of those
16 policies ("consent"). Unfortunately, this framework is fundamentally detached from reality:
17 decades of research have demonstrated that consumers do not read these privacy policies, do not
18 understand what they mean (when they do read them), and worse, privacy policies often do not
19 accurately describe their services' behaviors.

20 59. In one study in which participants were asked to explicitly confirm that they read
21 and agreed to a website's privacy policy, 80% clicked a box to affirm that they had done so
22 despite not actually accessing or reading the policy.⁶³ This number likely represents a lower
23 bound, given the presence of "demand characteristics" (i.e., participants were in a laboratory
24

25 ⁶² <https://www.cnil.fr/en/online-age-verification-balancing-privacy-and-protection-minors>.

26 ⁶³ Nili Steinfeld. "I agree to the terms and conditions': (How) do users read privacy
27 policies online? An eye-tracking experiment." *Computers in Human Behavior* 55 (2016): 992-
28 1000.

1 setting and therefore were likely to pay more attention to the instructions than they likely would
 2 have in the real world), as well as the fact that most online services do not present users with
 3 interstitial messages demanding that they read and agree to their privacy policies: most privacy
 4 policies are accessed through discreet links outside the user's field of focus. Another study found
 5 that privacy-concerned users were influenced by the mere presence of a privacy policy link,
 6 despite few reading the policies.⁶⁴ This suggests that the mere presence of a privacy policy
 7 erroneously signals "good" privacy practices.

8 60. Nonetheless, if users do opt to read privacy policies, it is often a significant time
 9 investment. In 2008, McDonald and Cranor showed that if users read the privacy policies for
 10 every website they accessed, they would need to spend up to 300 hours per year doing so
 11 annually (based on average policy lengths, number of websites visited, and reading speeds).⁶⁵ Of
 12 course, their estimate is based on data from 2008 that showed the average Internet user visits
 13 around 1,500 unique websites annually; 15 years later, the number of websites has proliferated, as
 14 has the amount of time that consumers spend online, which suggests that the time investment to
 15 read and understand privacy policies has only increased.

16 61. It is also not clear that the time investment to read privacy policies is worthwhile
 17 for most consumers: several studies have shown that the privacy policies found on popular
 18 websites are written at the college level and therefore may not be understood by a significant
 19 proportion of the population (much less children).⁶⁶

21 ⁶⁴ Jensen, Carlos, Colin Potts, and Christian Jensen. "Privacy practices of Internet users:
 22 Self-reports versus observed behavior." *International Journal of Human-Computer Studies* 63,
 23 no. 1-2 (2005): 203-227.

24 ⁶⁵ Aleecia M. McDonald and Lorrie Faith Cranor. "The cost of reading privacy policies."
 25 *I/S: A Journal of Law and Policy for the Information Society*, 4 (2008): 543.

26 ⁶⁶ Yuanxiang Li *et al.* "Online privacy policy of the thirty Dow Jones corporations:
 27 Compliance with FTC Fair Information Practice Principles and readability assessment."

28 (continued...)

62. Even when policies are noticed, read, and understood, they generally do not explain a service’s data practices in sufficient detail for consumers to make informed decisions. For example, despite CCPA and the California Online Privacy Protection Act requiring that services post privacy policies, there are no requirements that force those services to name the specific third parties with whom they share data—they are only required to specify the broad categories of data recipients. Even though those third parties may have their own data practices that are documented in their own privacy policies, it is nearly impossible for consumers to inform themselves about those practices if they are unable to locate those additional privacy policies because they do not know the identities of the companies. Similarly, it is nearly impossible for consumers to understand the privacy practices of large companies that offer multiple services, as their privacy policies are often written in a manner that aggregates their practices across all of their offered services (e.g., Google’s privacy policy⁶⁷ describes their data collection practices across all of their services and does not convey what data may be collected by Google Maps vs. Gmail vs. Docs vs. Search).

63. **Blocking Cookies and Fingerprinting.** In addition to reading privacy policies, there are some technologies that consumers can use in futile attempts to better protect their privacy. “Cookies” are data that websites store in consumers’ web browsers, which are then transmitted back to websites when visited in the future. This allows a website to recognize a user over time, without having to log in again (as well as allowing the website to “remember” other settings, such as a default language). Because cookies have been historically abused for invasive

Communications of the IIMA 12.3 (2012): 5; Carlos Jensen and Colin Potts. “Privacy policies as decision-making tools: an evaluation of online privacy notices.” *Proceedings of the SIGCHI Conference on Human Factors in Computing Systems*. 2004; George R. Milne, Mary J. Culnan, and Henry Greene. “A longitudinal assessment of online privacy notice readability.” *Journal of Public Policy & Marketing* 25.2 (2006): 238-249.

⁶⁷ <https://policies.google.com/privacy?hl=en-US>.

1 tracking and profiling,⁶⁸ modern web browser software allows users to delete stored cookies or to
 2 block cookies set by third-party trackers altogether.

3 64. However, deleting or blocking cookies is no longer an effective strategy, as
 4 tracking now occurs using other means that consumers cannot control.⁶⁹ For example, unique
 5 “fingerprints”—the aggregation of several data points to create a unique identifier—can be
 6 constructed based on seemingly-benign information that is automatically transmitted to online
 7 services without user consent: software versions (e.g., the web browser and operating system),
 8 language settings, time zones, screen resolution, battery levels, etc.⁷⁰ Even what fonts are
 9 installed on a computer, which are available to websites, can be used to uniquely identify a
 10 website visitor.⁷¹ Apps on mobile devices have additional data points available for constructing
 11

12 ⁶⁸ J. R. Mayer and J. C. Mitchell, “Third-Party Web Tracking: Policy and Technology,”
 13 *2012 IEEE Symposium on Security and Privacy*, San Francisco, CA, USA, 2012, pp. 413-427,
 14 doi: 10.1109/SP.2012.47.

15 ⁶⁹ N. Nikiforakis, A. Kapravelos, W. Joosen, C. Kruegel, F. Piessens and G. Vigna,
 16 “Cookieless Monster: Exploring the Ecosystem of Web-Based Device Fingerprinting,” *2013*
 17 *IEEE Symposium on Security and Privacy*, Berkeley, CA, USA, 2013, pp. 541-555, doi:
 18 10.1109/SP.2013.43; R. Upathilake, Y. Li, and A. Matrawy, “A classification of web browser
 19 fingerprinting techniques,” *2015 7th International Conference on New Technologies, Mobility*
 20 *and Security (NTMS)*, Paris, France, 2015, pp. 1-5, doi: 10.1109/NTMS.2015.7266460.

21 ⁷⁰ See, e.g., <https://amiunique.org/>; Peter Eckersley. “How unique is your web browser?”
 22 in *Privacy Enhancing Technologies: 10th International Symposium, PETS 2010, Berlin,*
 23 *Germany, July 21-23, 2010. Proceedings 10*, pp. 1-18. Springer Berlin Heidelberg, 2010; Alex
 24 Hern. “Your battery status is being used to track you online.” *The Guardian*, August 2, 2016,
 25 <https://www.theguardian.com/technology/2016/aug/02/battery-status-indicators-tracking-online>.
 26 Accessed: December 2, 2024.

27 ⁷¹ David Fifield and Serge Egelman. “Fingerprinting web users through font metrics.”
 28

(continued...)

1 unique fingerprints to identify their users, all without the use of cookies, and with few actions that
 2 users can take to prevent this from occurring. Perversely, whether a user has configured privacy
 3 settings away from the defaults is often used as a data point for further tracking (i.e., while some
 4 web browsers can transmit a user-configurable “do not track” signal to websites, many websites
 5 choose not to honor this and instead use it as another source of entropy to identify and track
 6 users).⁷²

7 65. Every device connected to the Internet has an Internet Protocol (IP) address, which
 8 is used to route information to and from it. While IP addresses must be transmitted to send and
 9 receive data, they can also be used to track users over time. Since devices behind a firewall (e.g.,
 10 a household WiFi router) will appear to the outside world to share the same IP address, the
 11 collection of IP addresses is often used as a way of performing “cross-device tracking,” which
 12 allows data recipients to infer when the same individual has moved from using a mobile device to
 13 a desktop computer to a smart TV; it also allows data recipients to infer when multiple
 14 individuals reside within the same household. For example, Meta’s privacy policy states that they
 15 collect “information about the network you connect your device to, including your IP address” to
 16 target advertisements and provide “business services” to unnamed partners.⁷³ There is little that
 17 consumers can do to prevent this, without substantially degrading their online experiences.
 18 Worse, there is no way for consumers to know when this type of tracking is even occurring.

19 _____
 20 *Financial Cryptography and Data Security: 19th International Conference, FC 2015*, San Juan,
 21 Puerto Rico, January 26-30, 2015, Revised Selected Papers 19. Springer Berlin Heidelberg, 2015.

22 ⁷² Geoffrey A. Fowler, “Think you’re anonymous online? A third of popular websites are
 23 ‘fingerprinting’ you.” *The Washington Post*, October 31, 2019.

24 [https://www.washingtonpost.com/technology/2019/10/31/think-youre-anonymous-online-third-](https://www.washingtonpost.com/technology/2019/10/31/think-youre-anonymous-online-third-popular-websites-are-fingerprinting-you/)
 25 [popular-websites-are-fingerprinting-you/](https://www.washingtonpost.com/technology/2019/10/31/think-youre-anonymous-online-third-popular-websites-are-fingerprinting-you/); Michael Simon, “Apple is removing the Do Not Track
 26 toggle from Safari, but for a good reason.” *Macworld*, February 6, 2019.

27 <https://www.macworld.com/article/232426/apple-safari-removing-do-not-track.html>.

28 ⁷³ <https://www.facebook.com/privacy/policy/>.

1 66. **Machine-Readable Privacy Policies.** Over 20 years ago, due to the privacy
2 concerns regarding cookies, online tracking, and the acknowledgement that natural language
3 privacy policies are woefully inadequate, several proposals were put forth to create machine-
4 readable privacy policies. The idea behind these proposals was that consumers could use an
5 interface to save their privacy preferences within their web browsers (or other software under
6 their control), websites could post machine-readable policies, and then web browsers could act on
7 consumers' behalf to either alert them when encountering a website with a disagreeable privacy
8 policy (determined by the browser's automatic parsing of a website's machine-readable policy),
9 or take some other action (e.g., automatically negotiating a better policy, blocking cookies or
10 other transmissions, etc.). One of these proposals became a web standard: the Platform for
11 Privacy Preferences Project (P3P),⁷⁴ was a web standard developed by the World Wide Web
12 Consortium. (I served on the standards committee as an invited expert.)

13 67. The P3P standard gained traction, with many industry stakeholders adopting it by
14 posting "P3P policies" on their websites so that web browsers could automatically parse them and
15 alert users when they encountered websites that violated those users' stated privacy preferences.
16 Microsoft's Internet Explorer (IE) browser was the first major web browser to adopt P3P, and by
17 default, IE would block third-party tracking cookies unless the website posted a P3P policy (and
18 then would block third-party cookies in accordance with the user's stated privacy preferences). In
19 response, many companies (e.g., Amazon, Facebook, and Google) posted P3P policies that did
20 not actually describe their privacy practices, but nonetheless tricked the IE browser into accepting
21 their tracking cookies, due to the presence of a valid P3P header.⁷⁵ One study of over 33,000
22 websites observed that more than one third were transmitting P3P policies that appeared to be
23 designed to circumvent IE's cookie blocking (and did not accurately describe their sites' actual
24

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26 ⁷⁴ <https://en.wikipedia.org/wiki/P3P>.

27 ⁷⁵ Lorrie Faith Cranor, "Necessary but not sufficient: Standardized mechanisms for
28 privacy notice and choice." *J. on Telecomm. & High Tech. L.* 10 (2012): 273.

privacy practices).⁷⁶ (The same study found that many of these websites were certified participants in TRUSTe's⁷⁷ EU Safe Harbor industry self-regulation program, and concluded that such certified sites were no more likely to comply with the P3P standard than websites not certified.) Some of these P3P policies can still be found today when accessing the websites that include trackers from NetChoice members.⁷⁸ For example, as of March 28, 2023, Google Ads⁷⁹ transmits a P3P policy header, but the body of the policy is as follows: CP="This is not a P3P policy! See g.co/p3phelp for more info."

CONCLUSIONS

68. For the reasons I set out in this declaration, I believe that the Act's provisions address a serious problem: the excessive use of social media by minors. It is also my professional opinion that the Act's requirements are technically feasible to implement. The technologies needed to comply with the Act's requirements already exist and, in many cases, are already in widespread use. Thus, complying with the Act will not create a new, onerous burden on regulated entities.

⁷⁶ Pedro Giovanni Leon, Lorrie Faith Cranor, Aleecia M. McDonald, and Robert McGuire. 2010. Token attempt: the misrepresentation of website privacy policies through the misuse of p3p compact policy tokens. In *Proceedings of the 9th annual ACM workshop on Privacy in the electronic society (WPES '10)*. Association for Computing Machinery, New York, NY, USA, 93–104. <https://doi.org/10.1145/1866919.1866932>.

⁷⁷ TRUSTe is now known as "TrustArc."

⁷⁸ Lorrie Faith Cranor, "Internet Explorer privacy protections also being circumvented by Google, Facebook, and many more." *Technology Academics Policy*, February 18, 2021. https://www.techpolicy.com/Cranor_InternetExplorerPrivacyProtectionsBeingCircumvented-by-Google.aspx.

⁷⁹ <https://adservice.google.com/adsid/google/ui>.

1 I declare under penalty of perjury under the laws of the United States of America that the
2 foregoing is true and correct.

3 Executed on December 3, 2024, at Berkeley, California.

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6 Serge Egelman, Ph.D.
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EXHIBIT A

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education

2009	PhD in Computation, Organizations, and Society School of Computer Science	Carnegie Mellon University
2004	BS in Computer Engineering School of Engineering and Applied Science	University of Virginia

experience

2022–Now	AppCensus, Inc. Chief Scientist / Co-Founder	San Francisco, CA
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2016–Now	International Computer Science Institute Research Director, Usable Security & Privacy Group	Berkeley, California
2013–2016	Senior Researcher, Networking and Security Group	
2011–Now	University of California, Berkeley Research Scientist, Electrical Engineering and Computer Sciences	Berkeley, California
2010–2011	National Institute of Standards and Technology Research Scientist, Visualization and Usability Group	Gaithersburg, Maryland
2009–2010	Brown University Postdoctoral Researcher, Computer Science Department	Providence, Rhode Island
2008	Microsoft Research Research Intern, Security and Privacy Group	Redmond, Washington
2008	Research Intern, VIBE Group	
2006	PARC Research Intern, Computer Science Laboratory	Palo Alto, California

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Information Disclosure Concerns in The Age of Wearable Computing

Lee, L. N., Lee, J. H., Egelman, S., and Wagner, D. Proceedings of the NDSS Workshop on Usable Security (USEC '16), 2016.

The Myth of the Average User:

Improving Privacy and Security Systems through Individualization

Egelman, S., and Peer, E. Proceedings of the 2015 Workshop on New Security Paradigms (NSPW '15), 2015, Twente, The Netherlands.

Teaching Privacy: What Every Student Needs to Know

Friedland, G., Egelman, S., and Garcia, D. Proceedings of the 46th SIGCSE technical symposium on computer science education (Workshop), 2015.

U-PriSM 2: The Second Usable Privacy and Security for Mobile Devices Workshop

Chiasson, S., Crawford, H., Egelman, S., and Irani, P. Proc. of the 15th International Conference on Human-computer Interaction with Mobile Devices and Services (MobileHCI '13), 2013, Munich, Germany.

Markets for Zero-day Exploits: Ethics and Implications

Egelman, S., Herley, C., and Oorschot, P. C. van Proceedings of the 2013 Workshop on New Security Paradigms Workshop (NSPW '13), 2013, Banff, Alberta, Canada.

Choice Architecture and Smartphone Privacy: There's A Price for That

Egelman, S., Felt, A. P., and Wagner, D. The 2012 Workshop on the Economics of Information Security (WEIS '12), 2012, Berlin, Germany.

How Good Is Good Enough? The sisyphian struggle for optimal privacy settings

Egelman, S., and Johnson, M. Proceedings of the Reconciling Privacy with Social Media Workshop (CSCW '12 Workshop), 2012, Seattle, WA.

It's Not Stealing if You Need It: A Panel on the Ethics of Performing Research Using Public Data of Illicit Origin

Egelman, S., Bonneau, J., Chiasson, S., Dittrich, D., and Schechter, S. Proceedings of the 16th International Conference on Financial Cryptography and Data Security (FC'12), 2012.

How to ask for permission

Felt, A. P., Egelman, S., Finifter, M., Akhawe, D., and Wagner, D. Proceedings of the 7th USENIX conference on Hot Topics in Security (HotSec'12), 2012, Bellevue, WA.

I've got 99 problems, but vibration ain't one: a survey of smartphone users' concerns

Felt, A. P., Egelman, S., and Wagner, D. Proceedings of the second ACM workshop on Security and privacy in smartphones and mobile devices (SPSM '12), 2012, Raleigh, North Carolina, USA.

Toward Privacy Standards Based on Empirical Studies

Egelman, S., and McCallister, E. The Workshop on Web Tracking and User Privacy (W3C Workshop), 2011, Princeton, NJ.

Please Continue to Hold: An Empirical Study on User Tolerance of Security Delays

Egelman, S., Molnar, D., Christin, N., Acquisti, A., Herley, C., and Krishnamurthi, S. Workshop on the Economics of Information Security (WEIS '10) (WEIS '10), 2010, Cambridge, MA.

Tell Me Lies: A Methodology for Scientifically Rigorous Security User Studies

Egelman, S., Tsai, J., and Cranor, L. F. Proceedings of the Workshop on Studying Online Behavior (CHI '10 Workshop), 2010, Atlanta, GA.

This is Your Data on Drugs: Lessons Computer Security Can Learn from the Drug War

Molnar, D., Egelman, S., and Christin, N. Proceedings of the 2010 Workshop on New Security Paradigms (NSPW '10), 2010, Concord, Massachusetts, USA.

Security user studies: methodologies and best practices

Egelman, S., King, J., Miller, R. C., Ragouzis, N., and Shehan, E. CHI '07 Extended Abstracts on Human Factors in Computing Systems (CHI EA '07), 2007, San Jose, CA, USA.

The Effect of Online Privacy Information on Purchasing Behavior: An Experimental Study

Tsai, J., Egelman, S., Cranor, L., and Acquisti, A. Proceedings of the 2007 Workshop on the Economics of Information Security (WEIS '07), 2007, Pittsburgh, PA, USA.

Studying the Impact of Privacy Information on Online Purchase Decisions

Egelman, S., Tsai, J., Cranor, L. F., and Acquisti, A. Proceedings of the Workshop on Privacy and HCI: Methodologies for Studying Privacy Issues (CHI '06 Workshop), 2006, Montreal, Canada.

book chapters and magazine articles

50 Ways to Leak Your Data: An Exploration of Apps' Circumvention of the Android Permissions System

Reardon, J., Feal, Á., Wijesekera, P., On, A. E. B., Vallina-Rodriguez, N., and Egelman, S. ;*login*: 2019, USENIX Association.

Predicting Privacy and Security Attitudes

Egelman, S., and Peer, E. *Computers and Society*, 2015, ACM.

Crowdsourcing

Egelman, S., Chi, E., and Dow, S. *Ways of Knowing in HCI*, 2013, Springer.

Helping users create better passwords

Ur, B., Kelley, P. G., Komanduri, S., Lee, J., Maass, M., Mazurek, M., Passaro, T., Shay, R., Vidas, T., Bauer, L., Christin, N., Cranor, L. F., Egelman, S., and Lopez, J. ;*login*: 2012, USENIX Association.

Suing Spammers for Fun and Profit

Egelman, S. ;*login*: 2004, USENIX Association.

Installation

Egelman, S. *Peter Norton's Complete Guide to Linux*, 1999, Macmillan Computer Publishing.

User Administration

Egelman, S. *Peter Norton's Complete Guide to Linux*, 1999, Macmillan Computer Publishing.

awards and recognition

2022

CNIL-INRIA Privacy Award

50 Ways to Leak Your Data: An Exploration of Apps' Circumvention of the Android Permissions System, with J. Reardon, A. Feal, P. Wijesekera, A. Elazari Bar On, and N. Vallina-Rodriguez.

Emilio Aced Personal Data Protection Research Award

50 Ways to Leak Your Data: An Exploration of Apps' Circumvention of the Android Permissions System, with J. Reardon, A. Feal, P. Wijesekera, A. Elazari Bar On, and N. Vallina-Rodriguez.

2020

Caspar Bowden Award for Outstanding Research in Privacy Enhancing Technologies

"Won't Somebody Think of the Children?" Examining COPPA Compliance at Scale, with I. Reyes, P. Wijesekera, J. Reardon, A. Elazari, A. Razaghpanah, and N. Vallina-Rodriguez.

2019

USENIX Security Symposium Distinguished Paper Award

50 Ways to Leak Your Data: An Exploration of Apps' Circumvention of the Android Permissions System, with J. Reardon, A. Feal, P. Wijesekera, A. Elazari Bar On, and N. Vallina-Rodriguez.

2018

SIGCHI Honorable Mention Award (Best Paper Nominee)

Contextualizing Privacy Decisions for Better Prediction (and Protection), with P. Wijesekera, J. Reardon, I. Reyes, L. Tsai, J.-W. Chen, N. Good, D. Wagner, and K. Beznosov.

2017

Symposium on Usable Privacy and Security (SOUPS) Impact Award

Android Permissions: User Attention, Comprehension, and Behavior, with A. P. Felt, E. Ha, A. Haney, E. Chin, and D. Wagner.

Elected ACM Senior Member

Association for Computing Machinery (ACM)

2016

Symposium on Usable Privacy and Security (SOUPS) Distinguished Poster Award

Risk Compensation in Home-User Computer Security Behavior: A Mixed-Methods Exploratory Study, with S. Pearman, A. Kumar, N. Munson, C. Sharma, L. Slyper, L. Bauer, and N. Christin.

SIGCHI Honorable Mention Award (Best Paper Nominee)

Behavior Ever Follows Intention? A Validation of the Security Behavior Intentions Scale (SeBIS), with M. Harbach and E. Peer.

SIGCHI Honorable Mention Award (Best Paper Nominee)

The Anatomy of Smartphone Unlocking: A Field Study of Android Lock Screens, with M. Harbach and A. De Luca.

SIGCHI Honorable Mention Award (Best Paper Nominee)

Keep on Lockin' in the Free World: A Transnational Comparison of Smartphone Locking, with M. Harbach, A. De Luca, and N. Malkin.

2015

SIGCHI Honorable Mention Award (Best Paper Nominee)

Scaling the Security Wall: Developing a Security Behavior Intentions Scale, with E. Peer.

2012

AIS Best Publication of 2011

The Effect of Online Privacy Information on Purchasing Behavior: An Experimental Study, with J. Tsai, L. Cranor, and A. Acquisti.

ISR Best Published Paper

The Effect of Online Privacy Information on Purchasing Behavior: An Experimental Study, with J. Tsai, L. Cranor, and A. Acquisti.

SOUPS Best Paper Award

Android Permissions: User Attention, Comprehension, and Behavior, with A. P. Felt, E. Ha, A. Haney, E. Chin, and D. Wagner.

2011

SIGCHI Honorable Mention Award (Best Paper Nominee)

Of Passwords and People: Measuring the Effect of Password-Composition Policies, with S. Komanduri, R. Shay, P. G. Kelley, M. Mazurek, L. Bauer, N. Christin, and L. F. Cranor.

2008

SIGCHI Honorable Mention Award (Best Paper Nominee)

You've Been Warned: An Empirical Study on the Effectiveness of Web Browser Phishing Warnings, with L. Cranor and J. Hong.

2006

Tor Graphical User Interface Design Competition

Phase 1 Overall Winner, with L. Cranor, J. Hong, P. Kumaraguru, C. Kuo, S. Romanosky, J. Tsai, and K. Vaniea.

Publisher's Clearing House Finalist

I may already be a winner.

expert testimony and reports

2024

Expert witness for the plaintiffs in *Garner v. Amazon.com, Inc.*, No. 2:21-cv-00750 (W.D. Wash.). I provided a report and testimony explaining how in-home "virtual personal assistants" work, as well as explaining the associated privacy concerns based on the relevant research literature.

2024

Expert witness for the plaintiffs in *Lopez et al. v. Apple, Inc.*, No. 4:19-cv-04577-JSW (N.D. Cal.). I provided a report explaining how in-home "virtual personal assistants" work, as well as explaining the associated privacy concerns based on the relevant research literature.

2024

Expert witness for the plaintiffs in *Martinez et al. v. D2C, LLC d/b/a UNIVISION NOW*, No. 1:23-cv-21394-RNS (S.D. Fla.). I provided a report and testimony explaining how the Meta Pixel functions and how it was used to transmit consumers' personally-identifiable information in violation of the Video Privacy Protection Act (VPPA).

2024

Expert witness for the plaintiffs in *Bloom v. Zuffa LLC*, No. 2:22-cv-00412-RFB-BNW (D. Nev.). I provided a report and testimony explaining how the Meta Pixel functions and how it was used to transmit consumers' personally-identifiable information in violation of the Video Privacy Protection Act (VPPA).

2024

Expert witness for the plaintiffs in *Clark, et. al. v. Yodlee, Inc.*, No. 3:20-cv-05991-SK (N.D. Cal.). I provided a report and testimony explaining basic data protection concepts and consumer privacy expectations.

2024	Independent expert witness appointed by the court in <i>Czarnionka v. The Epoch Times Association, Inc.</i> , No. 1:22-cv-6348 (S.D.N.Y.). I was asked to perform a technical analysis to confirm that the terms of the injunctive relief were being followed.
2023-2024	Expert witness for the plaintiffs in <i>Frasco v. Flo Health, et al.</i> , No. 3:21-cv-00757 (N.D. Cal.). I provided an expert report and testimony based on my forensic analysis of a mobile app's data collection behaviors (i.e., privacy analysis). I was deposed and also provided rebuttal reports of opposing experts.
2023-2024	Expert witness for the California Department of Justice in <i>NetChoice, LLC v. Bonta</i> , No. 5:22-cv-08861. I provided a declaration opposing the motion to dismiss.
2022	Expert witness for the plaintiffs in <i>Hart, et al. v. TWC Product and Technology LLC</i> , No. 4:20-cv-3842-JST. I provided a rebuttal report and testimony about mobile app data collection behaviors.
2022	Expert witness for the District of Columbia Office of the Attorney General in <i>District of Columbia v. Town Sports International LLC</i> . I provided a rebuttal report and testimony on proper surveying methodology.
2021	Expert witness testifying before the U.S. Senate (Committee on Commerce, Science, and Transportation), hearing on "Protecting Kids Online: Internet Privacy and Manipulative Marketing." Testimony available at: https://www.commerce.senate.gov/2021/5/protecting-kids-online-internet-privacy-and-manipulative-marketing
2017-2019	Expert witness for the plaintiffs in <i>Vizio, Inc., Consumer Privacy Litigation</i> , No. 8:16-md-02693-JLS-KES, assisting with discovery strategy and providing explanations of relevant privacy research on users' willingness to pay for privacy in order to assist in quantifying damages.
2016	Expert witness for the FTC in <i>FTC v. Amazon.com, Inc.</i> , No. C14-1028-JCC, providing testimony on human-computer interaction (HCI) evaluation methods and critiquing opposing expert's report.
2014-2015	Expert witness for the plaintiffs in <i>Doe vs. Twitter, Inc.</i> , No. CGC-10-503630, providing explanations of relevant privacy research on users' willingness to pay for privacy in order to assist in quantifying damages.
2014	Expert witness for the plaintiffs in <i>Levy v. Universal Parking of Florida, LLC</i> No. 13-cv-22122 (S.D. Fla.), providing written testimony on basic human-computer interaction concepts as they relate to smartphone usage.
2013	Expert witness for the plaintiffs in <i>LinkedIn User Privacy Litigation</i> , No. 12-cv-03088-EJD (N.D. Cal.), providing explanations of information security concepts and providing original research on users' privacy expectations in order to demonstrate and quantify damages.
2012	Expert witness for the plaintiffs in <i>Netflix Privacy Litigation</i> , No. 5:11-cv-00379-EJD (N.D. Cal.), providing explanations of relevant privacy research and the economics of information privacy in order to quantify damages.

grants awarded

2023-2026	NSA: Improving Security and Safety of Neural Networks through Robust Training, Noise Augmentation, and Safety Metrics (H98230-23-C-0275) Co-PI (PI: Michael Mahoney, International Computer Science Institute)	\$750,000
2023-2026	NSF: Measuring, Validating and Improving upon App-Based Privacy Nutrition Labels (CNS-2247951/2247952/2247953) Principal Investigator (Collaborative with Adam Aviv, George Washington University; Chris Kanich, University of Illinois at Chicago)	\$600,000

2022–2025	NSF: Developer Implementation of Privacy in Software Systems (CCF-2217771/2217772) Principal Investigator (Collaborative with Primal Wijesekera, International Computer Science Institute; Jon Atwell and Julian Nyarko, Stanford University)	\$750,000
2022–2026	KACST-UCB Center of Excellence for Secure Computing Senior Personnel (PI: David Wagner, University of California, Berkeley)	\$6,460,000
2021–2022	CITRIS: Auditing the Compliance of California Consumer Privacy Regulations at Scale Principal Investigator (Collaborative with Zubair Shafiq, University of California, Davis)	\$60,000
2019	Google: ASPIRE: SDK Traffic Identification at Scale Principal Investigator	\$75,000
2018-2022	NSF: Mobile Dynamic Privacy and Security Analysis at Scale (CNS-1817248) Principal Investigator	\$668,475
2018-2022	NSF: Contextual Integrity: From Theory to Practice (CNS-1801501/1801307/1801316) Principal Investigator (Collaborative with Helen Nissenbaum, Cornell University; and Norman Sadeh, Carnegie Mellon University)	\$1,199,462
2018-2022	NSF: Increasing Users' Cyber-Security Compliance by Reducing Present Bias (CNS-1817249) Principal Investigator	\$558,018
2018-2023	NSA: The Science of Privacy: Implications for Data Usage (H98230-18-D-0006) Principal Investigator (Co-PI: Michael Tschantz, International Computer Science Institute)	\$3,236,424
2018-2019	DHS: Scaling Contextual Privacy to MDM Environments (FA8750-18-2-0096) Principal Investigator	\$480,000
2018-2019	Rose Foundation: AppCensus: Mobile App Privacy Analysis at Scale Principal Investigator (Co-PI: Irwin Reyes, International Computer Science Institute)	\$40,000
2018	Cisco: Access Controls for an IoT World Principal Investigator	\$99,304
2018	CLTC: Privacy Analysis at Scale Principal Investigator	\$50,000
2018	CLTC: Secure Internet of Things for Senior Users Co-PI (PI: Alisa Frik, International Computer Science Institute)	\$60,590
2017	Mozilla: Towards Usable IoT Access Controls in the Home Principal Investigator	\$46,000
2017	Data Transparency Lab (DTL) / AT&T: Transparency via Automated Dynamic Analysis at Scale Principal Investigator	\$55,865
2017	CLTC: Secure & Usable Backup Authentication Co-PI (PI: David Wagner, University of California, Berkeley)	\$48,400
2016 - 2017	NSF: Teaching Security in CSP (CNS-1636590) Co-PI (PI: Julia Bernd, ICSI)	\$200,000
2016 - 2017	DHS: A Platform for Contextual Mobile Privacy (FA8750-16-C-0140) Principal Investigator	\$664,378
2016 - 2018	CLTC: The Security Behavior Observatory Principal Investigator	\$195,962
2016	CLTC: Using Individual Differences to Tailor Security Mitigations Principal Investigator	\$100,000
2015 - 2018	NSF/BSF: Using Individual Differences to Personalize Security Mitigations (CNS-1528070/BSF-2014626) Principal Investigator (Collaborative with Eyal Peer, Bar-Ilan University)	\$724,732

2015 - 2019	NSF: Security and Privacy for Wearable and Continuous Sensing Platforms (CNS-1514211/1514457/1513584)	\$1,200,000
	Principal Investigator (Collaborative with David Wagner, University of California, Berkeley; and Franziska Roesner, University of Washington)	
2014 - 2016	NSF: Teachers' Resources for Online Privacy Education (DGE-1419319)	\$300,000
	Co-PI (PI: Gerald Friedland, ICSI)	
2014 - 2017	NSA: User Security Behavior	\$200,000
	Subcontract (PIs: Lorrie Cranor, Rahul Telang, Alessandro Acquisti, and Nicholas Christin; Carnegie Mellon University)	
2014	Google: Improving Security Warnings by Examining User Intent	\$71,500
	Principal Investigator	
2013 - 2015	NSF: Designing Individualized Privacy and Security Systems (CNS-1343433/1343451)	\$132,620
	Principal Investigator (Collaborative with Eyal Peer, Carnegie Mellon University)	
2013 - 2016	NSF: A Choice Architecture for Mobile Privacy and Security (CNS-1318680)	\$500,000
	Co-PI (PI: David Wagner, University of California, Berkeley)	
2010	Google: Designing Usable Certificate Dialogs in Chrome	\$60,000
	Principal Investigator	

patents awarded

2023	Automatic identification of applications that circumvent permissions and/or obfuscate data flows (US Patent 11,689,551)
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professional activities

program committees

2024	IEEE Security & Privacy; Workshop on Economics and Information Security (WEIS); Contextual Integrity (CI) Symposium
2023	Privacy Enhancing Technologies Symposium (PETS); IEEE Security & Privacy; Workshop on Economics and Information Security (WEIS)
2022	Contextual Integrity (CI) Symposium
2021	Workshop on Economics and Information Security (WEIS)
2020	ACM CCS; Workshop on Economics and Information Security (WEIS); Symposium on Usable Privacy and Security (SOUPS); USENIX Security
2019	Privacy Enhancing Technologies Symposium (PETS); Workshop on Economics and Information Security (WEIS); Symposium on Usable Privacy and Security (SOUPS)
2018	ACM SIGCHI (Human Factors in Computing Systems); Privacy Enhancing Technologies Symposium (PETS); Workshop on Economics and Information Security (WEIS); ACM Conference on Computer and Communications Security (CCS); Symposium on Usable Privacy and Security (SOUPS); IEEE Security & Privacy ("Oakland")
2017	ACM SIGCHI (Human Factors in Computing Systems); USENIX Security; Privacy Enhancing Technologies Symposium (PETS); New Security Paradigms Workshop (NSPW), Co-Chair ; Workshop on Economics and Information Security (WEIS); ACM Conference on Computer and Communications Security (CCS); Symposium on Usable Privacy and Security (SOUPS)

2016	Workshop on the Economics of Information Security (WEIS), Chair ; New Security Paradigms Workshop (NSPW), Co-Chair ; ACM SIGCHI (Human Factors in Computing Systems); USENIX Security; Symposium on Usable Privacy and Security (SOUPS); ACM WWW; Financial Cryptography and Data Security; Privacy Enhancing Technologies Symposium (PETS)
2015	Symposium on Usable Privacy and Security (SOUPS); USENIX Security; ACM SIGCHI (Human Factors in Computing Systems); Privacy Enhancing Technologies Symposium (PETS); Workshop on the Economics of Information Security (WEIS); ACM WWW; Financial Cryptography and Data Security
2014	ACM SIGCHI (Human Factors in Computing Systems); Financial Cryptography and Data Security; ACM WWW; Privacy Enhancing Technologies Symposium (PETS)
2013	ACM SIGCHI (Human Factors in Computing Systems); Symposium on Usable Privacy and Security (SOUPS); New Security Paradigms Workshop (NSPW); Anti-Phishing Working Group eCrime Researchers Summit
2012	Symposium on Usable Privacy and Security (SOUPS); New Security Paradigms Workshop (NSPW)
2011	Symposium On Usable Privacy and Security (SOUPS); New Security Paradigms Workshop (NSPW); Computers, Freedom, and Privacy (CFP) Conference (poster session co-chair); Software and Usable Security Aligned for Good Engineering (SAUSAGE) Workshop, Co-Chair
2010	Symposium On Usable Privacy and Security (SOUPS)
2008	Conference on Information and Knowledge Management (CIKM)
2007	ACM SIGCHI Workshop - Security User Studies: Methodologies and Best Practices; Anti-Phishing Working Group eCrime Researchers Summit (poster session co-chair)
2006	Computers, Freedom, and Privacy (CFP) Conference

standards committees

2007-2008	W3C Web Security Context (WSC) Working Group
2004-2006	W3C Platform for Privacy Preferences (P3P) 1.1 Working Group

leadership roles

2024-Now	Advisory Board Member, Electronic Privacy Information Center (EPIC)
2012-Now	Director, Berkeley Laboratory for Usable and Experimental Security (BLUES)
2021-2023	Member, ICSI Scientific Leadership Council
2006-2008	Legislative Concerns Chair / Board of Directors, National Association of Graduate and Professional Students (NAGPS)
2006-2008	Vice President for External Affairs, Carnegie Mellon Graduate Student Assembly

teaching

Fall 2019	Usable Privacy and Security Designed and taught a course as part of the School of Information's Masters in Cybersecurity program. Duties included course design and development, grading assignment and exams, supervising class projects, and holding office hours.	University of California, Berkeley
Spring 2017, Spring 2018	Human Factors in Computer Security and Privacy Instructor for a module on "user interfaces for security" as part of the Executive Masters in Cybersecurity program. Duties included course design and development, grading assignments and exams, supervising thesis projects, and holding office hours.	Brown University

Fall 2007	Information Security & Privacy (46-861)	Carnegie Mellon University
	Teaching assistant duties included developing course materials (topics for lectures, assignments, and exams), grading assignments and exams, holding office hours, and mentoring students about semester-long projects.	
Spring 2006	Computers and Society (15-290)	Carnegie Mellon University
	Teaching assistant duties included giving guest lectures, creating assignments and exams, grading assignments and exams, holding office hours, and mentoring students about semester-long projects.	
Fall 2003	Information Security (CS 451)	University of Virginia
	Teaching assistant duties included giving guest lectures, creating assignments and exams, grading assignments and exams, and holding office hours.	
Fall 2003	Intellectual Property (TCC 200)	University of Virginia
	Teaching assistant duties included grading assignments and holding office hours.	
Spring 2003, Spring 2004	Advanced Software Development Methods (CS 340)	University of Virginia
	Teaching assistant duties included grading and holding office hours.	
Fall 2002	Engineering Software (CS 201J)	University of Virginia
	Teaching assistant duties included grading assignments and holding office hours.	